

Message Text

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43

ACTION ACDA-10

INFO OCT-01 ARA-10 EUR-12 EA-09 IO-11 ISO-00 CIAE-00

INR-07 L-03 NSAE-00 NSC-05 EB-07 NRC-07 OES-05

FEAE-00 DODE-00 SS-15 PA-02 PRS-01 USIA-15 ERDA-07

MC-02 /129 W

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R 091315Z MAR 76

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 4400

USMISSION IAEA VIENNA

AMEMBASSY BONN

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY TOKYO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

UNCLAS BRASILIA 2045

E.O. 11652: N/A

TAGS: ENRG TECH PARM PORG BR

SUBJECT: LEADING NEWSPAPER VIEWS TRILATERAL SAFEGUARDS AGREEMENT AS
POLITICAL VICTORY

1. SUMMARY. ARTICLE APPEARING IN PROMINENT JORNAL DO BRASIL
(FEB. 29) CITES TRILATERAL SAFEGUARDS AGREEMENT (TSA) AS
POLITICAL VICTORY FOR BRAZIL IN THAT GOB MAINTAINED ITS
POSITION AS NONSIGNATORY TO NPT, LIMITED SAFEGUARDS AND
IAEA INSPECTION TO ACTIVITIES COVERED BY GOB-FRG AGREEMENT,
AND RETAINED OPTION FOR OTHER NUCLEAR DEVELOPMENT PROJECTS,
INCLUDING PNE'S. END SUMMARY.

2. UNDER TITLE, "AGREEMENT WITH IAEA CONSTITUTES POLITICAL
VICTORY FOR BRAZIL," ARTICLE BEGINS BY STATING THAT TSA BEING
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REGARDED AS "A POLITICAL/DIPLOMATIC VICTORY EQUAL TO THE

SUCCESS OF THE SECRET NEGOTIATIONS WHICH RESULTED IN THE NUCLEAR ACCORD OF LAST JUNE 27." "VICTORY" CONSISTS OF FACT THAT BRAZIL PRESERVED ITS STATUS AS NON-SIGNATORY TO NPT AND OBTAINED GUARANTEE THAT "ONLY THOSE ACTIVITIES STRICTLY LINKED TO THE AGREEMENT WITH GERMANY WILL COME UNDER THE SCRUTINY OF IAEA OFFICIALS." ACCORDING TO ARTICLE, BRAZIL WILL THUS BE FREE TO CONDUCT OTHER DEVELOPMENTAL ACTIVITIES, INCLUDING "NUCLEAR EXPLOSIONS FOR PEACEFUL PURPOSES." AS JUSTIFICATION, REFERENCE IS MADE TO US "PROJECT PLO(W)SHARE" WHICH ENVISIONS USE OF CONTROLLED NUCLEAR EXPLOSIONS TO CREATE CANALS, TUNNELS, ETC., AND TO 1967 REMARKS OF THEN FONMIN MAGALHAES PINTO WHO QUOTED AS STATING THAT WHAT BRAZIL OUGHT IN NUCLEAR FIELD WAS "TO PRESERVE THE SOVEREIGN RIGHT TO EXPLORE, WITHOUT IMPEDIMENTS, ALL THE PEACEFUL POTENTIAL USES OF THE ATOM." ARTICLE ALSO REFERS TO FACT THAT BRAZIL WAS ONE OF THE LEADING SIGNATORIES OF THE TLAHELCO TREATY WHICH PROHIBITS THE USE OF NUCLEAR WEAPONS IN LATIN AMERICA.

3. ARTICLE SAYS THAT NEGOTIATION OF TSA " WAS NOT EASY"; THAT BRAZIL WAS SUBJECT TO "MANY PRESSURES" FROM "MANY SOURCES"; AND THAT "THE BRAZILIAN POSITION, WHICH ULTIMATELY PREVAILED, WAS THAT NOTHING WOULD COMPEL BRAZIL TO GIVE UP ITS POSITION AS A NON-SIGNATORY TO THE NPT BECAUSE THE GLOBAL SAFEGUARDS, IF APPLIED (TO BRAZIL), WOULD MEAN THAT ITS POSITION IN EFFECT WOULD BE IDENTICAL TO THAT OF THOSE WHO DID ACCEPT THE TREATY."

4. ALSO WORTHY OF NOTE, THE ARTICLE CONTINUES, IS THE FACT THAT THE TSA MARKS THE FIRST AGREEMENT WITHIN THE IAEA BETWEEN AN NPT SIGNATORY AND NON-SIGNATORY. HOWEVER, ACCORDING TO THE ARTICLE, IT IS NOT TO BE HOPED THAT THIS FACT MAY SET A PRECEDENT BECAUSE, ACCORDING TO "SPECIALIZED CIRCLES", THE US, USSR, UK, FRG, JAPAN, CANADA, AND FRANCE HAVE SIGNED "A SECRET AGREEMENT DESIGNED TO LIMIT THE TRANSFER OF NUCLEAR TECHNOLOGY. THUS, ACCORDING TO THE PRESIDENT OF CNEN (NATIONAL COUNCIL OF NUCLEAR ENERGY), AGREEMENTS SUCH AS BETWEEN BRAZIL AND (WEST) GERMANY WOULD NO LONGER BE POSSIBLE."

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CRIMMINS

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